

HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Health and Adult Social Care Select Committee
Date:	24 May 2022
Title:	Proposals to Develop or Vary Services
Report From:	Chief Executive

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Purpose of this Report

1. The purpose of this report is to alert Members to proposals from the NHS or providers of health services to vary or develop health services provided to people living in the area of the Committee. At this meeting the Committee is receiving an update on the following topics:
 - a) Whitehill & Bordon Health Hub update (Commissioners)
 - b) Proposal to create an elective hub for Hampshire and Isle of Wight (Commissioners)
 - c) Building Better Emergency Care Programme (Portsmouth Hospitals University NHS Trust)

Recommendations

- a) Whitehill & Bordon Health Hub update (Commissioners)
2. The HASC welcome the progress towards a Whitehill & Bordon Health Hub and request a further update in November 2022.
 - b) Proposal to create an elective hub for Hampshire and Isle of Wight (Commissioners)
3. The Committee note the proposal to increase elective capacity through creating a new elective hub and request a further update in Autumn 2022 on progress with the scheme and what is being done to manage and prioritise the backlog of elective care in the meantime.
 - c) Building Better Emergency Care Programme (Portsmouth Hospitals University NHS Trust)
4. The Committee welcome the progress in the Building Better Emergency Care Programme and request a further update in September 2022 regarding:

- i) how the building works will be managed alongside maintaining business as usual at the hospital
- ii) What the Trust is doing to manage emergency care pressures in the meantime, heading in to the winter period

Executive Summary

5. Proposals that are considered to be substantial in nature will be subject to formal public consultation. The nature and scope of this consultation should be discussed with the Committee at the earliest opportunity.
6. The response of the Committee will take account of the Framework for Assessing Substantial Change and Variation in Health Services (version agreed at January 2018 meeting [Framework for Assessing Substantial Change and Variation in Health Services](#)). This places particular emphasis on the duties imposed on the NHS by Sections 242 and 244 of the NHS Act 2006, includes new responsibilities set out under the Health and Social Care Act 2012, and takes account of key criteria for service reconfiguration identified by the Department of Health.
7. This Report is presented to the Committee in three parts:
 - a. *Items for information*: these alert the Committee to forthcoming proposals from the NHS to vary or change services. This provides the Committee with an opportunity to determine if the proposal would be considered substantial and assess the need to establish formal joint arrangements
 - b. *Items for action*: these set out the actions required by the Committee to respond to proposals from the NHS or providers of health services to substantially change or vary health services.
 - c. *Items for monitoring*: these allow for the monitoring of outcomes from substantial changes proposed to the local health service agreed by the Committee.
8. This report and recommendations provide members with an opportunity to influence and improve the delivery of health services in Hampshire, and to support health and social care integration, and therefore assist in the delivery of the Joint Health and Wellbeing Strategy and Corporate Strategy aim that people in Hampshire live safe, healthy and independent lives.

Items for Monitoring

a) Whitehill & Bordon Health Hub update (Commissioners)

Context

9. In 2018 the Committee considered proposals to change the services provided from the Chase Community Hospital and the longer term aim to create a Whitehill and Bordon Health Hub. An update on progress was last circulated to the Committee in October 2021. A further update was requested and has been received, see appendix to this report. The update indicates that progress has been made in the financial arrangements for the health hub.

Recommendation

10. The HASC welcome the progress towards a Whitehill & Bordon Health Hub and request a further update in November 2022.

Items for Information

b) Proposal to create an elective hub for Hampshire and Isle of Wight (Commissioners)

Context

11. The HASC has been notified that the Hampshire and Isle of Wight Clinical Commissioning Group have been giving consideration to the best way to increase elective capacity to help address the backlog that has built up over the course of the pandemic. Funding has been announced nationally to support the NHS to address the backlog. Commissioners locally are proposing to access this funding to undertake capital works to create an elective hub on the site of the Royal Hampshire County Hospital in Winchester. A briefing has been provided, see appendix to this report.

Recommendation

12. The Committee note the proposal to increase elective capacity through creating a new elective hub and request a further update in Autumn 2022 on progress with the scheme and what is being done to manage and prioritise the backlog of elective care in the meantime.

c) Building Better Emergency Care Programme (Portsmouth Hospitals University NHS Trust)

Context

13. The Committee has heard from Portsmouth Hospitals University NHS Trust for a

number of years regarding difficulties at the Accident and Emergency Department at the Queen Alexandra Hospital in Portsmouth. While this hospital is in the Portsmouth City Council area, a number of Hampshire residents from surrounding areas use these services. In late 2018 the Trust was awarded capital funding to develop new emergency care facilities. Since then, the Trust have been developing a new model of care and working on a business case for the necessary capital works. The Committee was last updated on progress in June 2021 and at that meeting Members requested a further update in Spring 2022 when the full business case was due for submission. The Trust have provided an update, see appendix to this report. The update indicates the programme is on track for construction to commence in October 2022.

14. The Trust have also provided a briefing paper (see appendix) on how current pressures on urgent care at the Hospital are being managed, prior to the capital works taking place. This indicates that the Hospital has seen sustained pressure in recent months including a critical incident in April when no beds were available in the Emergency Department.

Recommendation

15. The Committee welcome the progress in the Building Better Emergency Care Programme and request a further update in September 2022 regarding:
 - iii) how the building works will be managed alongside maintaining business as usual at the hospital
 - iv) What the Trust is doing to manage emergency care pressures in the meantime, heading in to the winter period

Finance

16. Financial implications of any proposals will be covered within the briefings provided by the NHS appended to this report.

Performance

17. Performance information will be covered within the briefings provided by the NHS appended to this report where relevant.

Consultation and Equalities

18. Details of any consultation and equalities considerations of any proposals will be covered within the briefings provided by the NHS appended to this report.

Climate Change Impact Assessment

19. Consideration should be given to any climate change impacts of proposals where relevant.

Conclusions

20. The HASC will welcome progress with the Whitehill and Bordon Health Hub and may wish to continue monitoring the position. The HASC will have an interest in how the health system locally plans to address the backlog in elective care arising from the pandemic period. The HASC will be concerned by the pressures being experienced at the Hospital in Portsmouth. While the capital works are welcomed as a medium term solution, the HASC may seek reassurance regarding how the Trust and partners will manage the situation before that takes effect.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	no
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	no
People in Hampshire enjoy being part of strong, inclusive communities:	no

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

This is a covering report which appends reports under consideration by the Committee, therefore this section is not applicable to this covering report. The Committee will request appropriate impact assessments to be undertaken should this be relevant for any topic that the Committee is reviewing.